# THE SAN FRANCISCO BAY REGIONAL MONITORING PROGRAM AFTER 25 YEARS: AN EXTERNAL PERSPECTIVE

Stephen B. Weisberg
Southern California Coastal Water Research Project Authority



### REGIONAL MONITORING IS A GOOD INVESTMENT

- Trends provide assessment of management effectiveness
- Recognize problems before they become acute
  - Late recognition constrains remediation options
- Allows prioritization among potential management issues
  - What pollutants are most problematic?
  - Which habitats to target?
- Aids development of remediation targets
  - Provides understanding of natural spatial/temporal variability
- It's not about whether monitoring is worth doing
  - It's about whether it's being done well

# THE RMP IS DOING IT WELL

- Clear objectives
  - Defined by the user community
  - Tied to management needs
- Adaptive to changing needs
- The science is conducted collaboratively
- Effective communication of findings
- Long-term commitment
  - Both financially and among your participants

# MANY PEOPLE HAVE BEEN WITH THE PROGRAM FOR >20 YEARS

Steering Committee
Tom Mumley

**Technical Review Committee** 

Karen Taberski Bridgette DeShields

Science Advisor Frank Gobas RMP Staff
Jay Davis

**Investigators** 

**Brian Anderson** 

Jim Cloern

Dave Schoellhamer

**Bryn Phillips** 

**Paul Salop** 

**Rusty Fairey** 

# BENEFITS OF SCIENTIFIC COLLABORATION

More bright people leads to more bright ideas

#### Cost-sharing

 Your many leveraged projects enhance the value of the dischargers monetary contributions

#### Breeds scientific consensus

- Consensus is key to management adoption of your findings.
- Management reliance on your results is key to programmatic longevity

# COLLABORATION IS EXTENSIVE IN THE RMP

- 67 organizations contribute funding
- Over 50 organizations sit on the programmatic committees
- 41 organizations have been funded by the program in the last 4 years alone
- These large numbers are not happenstance It's a mindset

# THE RMP MAKES PROGRAMS AROUND THEM BETTER

- There are many scientists working around the Bay
- The RMP staff doesn't try to compete and assert themselves as the smartest person in the room
  - Even if they sometimes are!
- The RMP knows its role is to be the focal point for science to management translation
  - How to entrain scientists into solving the management challenges?
  - Enhances relevance of work being conducted by the whole community
- The USGS is a great example
  - Stay tuned for the next talk

# **MANAGEMENT COLLABORATION**

- Your collaborations are not just among scientists
  - You have an incredibly healthy mix of regulators, regulated and advocacy group participation in defining the program
- This collaboration may seem like endless meetings
  - But congratulations on recognizing the value of that interaction
- Ensures that the science is targeted towards relevant questions
- Creates a community trust that extends well beyond the outcomes of a monitoring program
  - You may disagree about solutions, but you have a common science foundation from which to frame the policy dialog

### **ADAPTIVE PROGRAM**

- The program conducts periodic external reviews
  - And has been responsive to those reviews
- 1997 Review: Don't limit sampling to the Bay's spine
  - You responded with a revitalized sampling design and found there was a lot of action on the Bay margins
  - 1997 review also led you to incorporate loadings and pathways
- 2004 Review: Add a biological component to provide context for the chemistry data
  - You added fish tissue contamination, bird egg contamination, toxicity, and benthic invertebrate community condition
- Frequent external input from standing committees
- The program is better for these changes

# HAS THERE BEEN SOCIETAL GAIN?

- It's not just about getting technical details right
- It's also about assessing whether the RMP has been a good financial investment
  - You have spent almost \$100M
- Have you produced a societal gain?
  - Are people safer?
  - Is the environment healthier?
  - Have regulatory programs become more effective?
  - Have your advances improved other programs around the country?

### YES!

- You have scientifically-founded TMDLs for mercury, PCBs and selenium
  - Would not have happened without RMP-fueled models
- You have appropriate fish consumption advisories
  - And more effective communication of the advisories
- PBDEs levels are declining
  - The RMP was one of the programs to document PBDE pervasiveness
  - RMP data contributed to a CA legislative ban of PBDEs
  - Levels in biota have been reduced by 95%
- CEC strategy
  - RMP data has been instrumental in implementing a cost-effective CEC strategy that extends beyond PBDEs

# YOU HAVE ALSO ELIMINATED SOME RED HERRING ISSUES

 RMP was the scientific foundation for identifying that TMDLs are not the right avenue for some contaminants

### Copper is a great example

- Copper in the Bay clearly exceeded the ocean plan criteria
- However, the RMP allowed you to identify that this was not translating to substantial biological effects
- Instead, you developed scientifically appropriate site-specific objectives

### The RMP provides you a safety net

- A means to ensure copper doesn't trend upward or become a future biological problem
- An opportunity to revisit the site-specific objectives if conditions don't progress as expected

# WHAT ARE YOUR FUTURE CHALLENGES?

- Evolving your mission as scientific methods and scientific issues advance
- Transitioning your vision to the next generation
- Interestingly, finances are not high on this list
  - They would be for most other parts of the nation
  - You have a stable funding mechanism that people seem to have accepted
  - People must be seeing value from the investment

# **EVOLUTION OF SCIENCE NEEDS**

#### New contaminants

- CECs
- Microplastics
- Antibiotic resistance genes

#### Climate change

- Acidification
- Sea level rise
- Rainfall and flow patterns
- Temperature

### Advances in measurement techniques

- Real-time moored options
- Remote sensing
- DNA based measurements

### **EVOLUTION CHALLENGES**

- Finding a balance between short-term management needs and long-term scientific vision
  - My organization's review panel referred to this as a "healthy tension"
- Adopting new, better methods while retaining the ability to describe historical trends
  - Avoid jumping on every new bandwagon
  - Recognizing the investment needed to develop a translation between old and new methods
- Beware not to become a victim of your own success
  - People may want you to tackle additional issues for the same amount of funding

# YOU SEEM TO HAVE A GOOD FORMULA

- Continued programmatic reviews that help you identify changes to consider
- Good governance to ensure that evolution is welllinked to management questions
- Dedicated funding to piloting new issues
  - Core repeated sampling represents 27% of your expenditures
  - 32% of your budget is focused on special studies
  - That is a great ratio

# **VISION CHALLENGES**

- The RMP began with a few visionaries
  - Can you maintain the momentum as those initiators retire?
- Shared governance is one of the things that sets you apart
  - Scientists are crucial to implementing the program, but multi-sector managers need to own the program to make it effective
- The solution is effectively capturing and communicating the value of the program
  - Define the compelling reasons to continue the process
  - Make sure you have a narrative that everyone agrees with
- Your 25<sup>th</sup> anniversary celebration is a wonderful opportunity to share that narrative across generations